# INTERAGENCY COUNCIL ON INTERMEDIATE SANCTIONS (ICIS) Newsletter









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# **ICIS** Web Site:

## hawaii.gov/icis

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## Also Visit:

The National Institute of Corrections < nicic.org >

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## What is ICIS?

The Interagency Council on Intermediate Sanctions (ICIS) was formed in 2003 by Chief Justice Ronald T.Y. Moon in a cooperative interagency agreement between the Judiciary, Department of Public Safety, Department of Health, and Department of the Attorney General.

# Who makes up ICIS?

The ICIS is comprised of the Department of the Attorney General, Department of Health, Department of Public Safety, and the Hawaii State Judiciary.

## In this issue:

Acknowledgement of Mr. Ronald Hajime, Co-Chair, Interagency Council on Intermediate Sanctions, by the Honorable Steven Alm, ICIS Chair.

Aloha and Mahalo, Ron Hajime!

For several years, the various stakeholders in Hawaii's criminal justice system assessed the many challenges and possible strategies for improvement of that system. They realized that a shared vision and a plan for implementation of those strategies needed to be developed. In 2002, a bold, innovative, and comprehensive effort was launched to accomplish that goal: The Interagency Council on Intermediate Sanctions.

From the very beginning, Ron Hajime worked tirelessly to further the work of the Interagency Council. Involving literally thousands of participants, the partners in the Interagency Council have set the goal of reducing recidivism statewide by 30%. Ron realized that this would take a lot of hard work and creative thinking by all involved, but he also realized that Hawaii, with its relatively small (though sometimes distant) size and its tradition of cooperative problem solving, was truly capable of achieving that ambitious goal.

As a hands-on administrator, Ron has worked with virtually all phases of ICIS' work, helping to coordinate the efforts of the Policy Committee, chairing the working group and, in conjunction with ICIS Coordinator, Cheryl Marlow, overseeing the work of the numerous subcommittees.

The work of ICIS is by no means done. The efforts so far have made the system better able to assess offenders' needs, better able to respond to them appropriately and better able to measure results. The Interagency Council, assisted by Ron's diligent leadership, is positioned to carry on its efforts towards reaching the 30% recidivism reduction goal.

While there are many, many dedicated and talented folks who have been and are making the Interagency Council on Intermediate Sanctions a successful partnership, Ron Hajime's years of creative and hardworking leadership have set the standard and deserve to be recognized and applauded.

Thank you, Ron, and from all of us -- your partners, friends and associates, Best Wishes on your well-deserved retirement!



Career Highlights of Ron Hajime, by Zachary Higa, Administrator, Third Judicial Circuit

Ron Hajime started his thirty-six (36) years with the Judiciary at Adult Probation on July 1, 1970. As a probation officer he worked through the different levels and earned his Masters in Social Worker from the University of Hawaii in May 1977. He became a probation supervisor in April 1985 and helped initiate the Case Management Classification (CMC) by being involved in two major committees on implementation. Most of us know it by the Wisconsin Risk/Needs. In August 1989, he was promoted to program specialist managing contracts for Adult Probation. On July 1, 1994, he became the Social Services Manager of Adult Probation.

The formation of the board of Adult Probation Administrators occurred with his help as the CMC project mentioned earlier created a desire to have uniform probation practices across the state where resources allowed. From 1991 to 1996 a major effort was to develop operational policies and procedures which again is under revision with the Interagency Council on Intermediate Sanctions.

In 1994 Ron helped implement Hawaii's first adult drug court program with federal grants. Today Judiciary's drug court programs exist in each circuit. As drug court programming was innovative at the time, it caught the attention of the National Institute of Corrections Urban Chiefs. Ron became a member of a unique group of ten probation chiefs across the country, known for innovative/cutting edge services in probation. Ron's service to this group brought Hawaii's probation system to the forefront of information about developing probation programming. Hawaii continues to benefit from this affiliation.

In April 1997 Ron was designated by then Governor Benjamin Cayetano to be the Adult Interstate Compact Administrator for the State of Hawaii. With the change in Interstate Compact organization, Ron was confirmed by the Hawaii State Senate as Hawaii's Interstate Compact Commissioner in February 2001. Besides being the commissioner, he has served on the national interstate compact subcommittee on technology which relates to electronic forms being used by the compact.

While Ron has many accomplishments including his service to the US Army Reserves as a Colonel with meritorious services, distinguished service award recipient and the recent meritorious award with the Judiciary, his career has been driven by his personal desire to put the best service forward for those that are being served.

Sex Offender Management Team, Evidence Based Practices in Supervision of Adult Sex Offenders and Youth with Sexualized Behavior, August 8 & 9, 2006, by Leanne N. Gillespie, Hawaii Sex Offender Management Team Coordinator.

Wrapping up the training portion of the three-year Sex Offender Improvement Project<sup>1</sup>, SOMT and the University of Hawaii School of Social Work co-sponsored this valuable training. Dr. Kurt Bumby, a Senior Manager with the Center for Effective Public Policy, and Mr. Tom Talbot, also a Senior Manager with the Center for Effective Public Policy in addition to managing the training activities of the Center for Sex Offender Management (CSOM), conducted this two-day training event. While primarily geared towards line staff supervising sexual offenders in the community, over 140 statewide stakeholders attended; including representatives from probation, parole, victim advocate agencies, prison facility intake services, prison social workers, outpatient and residential treatment agencies, polygraph examiners, educators, and attorneys.

Dr. Bumby and Mr. Talbot presented a wide variety of topics with the overall focus on the importance of collaboration and evidence-based assessment in the management of sexual offenders. Separate training sessions were provided on adult sex offenders and youth with sexualized behavior. Historically, practices for adult sex offenders have been utilized on youthful offenders. Recent evidence shows that youth in our criminal justice system have very unique issues and needs and must not be treated as "mini adults". It was important to the development and implementation of evidence-based practice standards that SOMT present training that addresses these two populations separately.

Adult tracks included; Treatment for Adult Sex Offenders: What Seems to Work, Using Assessment to Guide Probation/Parole Supervision and Case Planning Approaches, and Community Supports, Non-Offending Partners, and Family Reunification in the Context of Adult Sex Offender Management. Sessions for professionals working with youth included; Promising Interventions for Juvenile Sex Offenders: An Overview, Using Assessments to Guide and Inform Case Management Strategies, and Working with Family Members and the Schools: Critical Partners in Managing Juveniles Who Have Engaged in Sexually Abusive Behavior.

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<sup>&</sup>lt;sup>1</sup> Funded by Edward Byrne Memorial Justice Assistance Grant Program No. 02-DB-27.

Participants also heard from several well respected sex offender management/treatment experts working here in Hawaii. On August 8<sup>th</sup>, Kurt Fukuda, Probation Supervisor for the First Circuit Family Court, spoke on *Youth Who Sexually Offend*. On August 9<sup>th</sup>, Natalia Lopez, Therapist for Catholic Charities Hawaii, spoke on the *Dynamics of Intrafamilial Child Abuse*.

SOMT will continue its training efforts through a newly awarded twoyear Department of Justice Comprehensive Approaches to Sex Offender Management Training Grant<sup>2</sup>.

**Evaluating the Effectiveness of Correctional Programs, Evidence-Based Correctional Program Checklist,** by Julie Okamoto, Department of the Attorney General.

Are the correctional programs in Hawaii effective in reducing criminal recidivism? Unfortunately, this question remains largely unanswered as research studies that could shed light on this area are cost prohibitive. In 2004, the Interagency Council on Intermediate Sanctions (ICIS) moved to adopt an affordable statewide assessment program that allows trained government workers to assess correctional program effectiveness. These workers now can measure the extent to which a program is effective in reducing criminal recidivism and meeting the principles of risk, need, responsivity, and treatment.

ICIS initially selected the Evidence Based Correctional Program Assessment Inventory (CPAI) and later in 2006 adopted the Evidence Based Correctional Program Checklist (CPC). While both are based on results from meta-analysis of correctional effectiveness studies from Paul Gendreau and Don Andrew's research that identified Principles of Effective Interventions, the CPC is a modified version of the CPAI.

For information on Principles of Effective Intervention go to www.csc-scc.gc.ca/text/rsrch/compendium/2000/chap\_2\_e.shtml

The CPAI provides a means to measure the degree to which an institution or community-based program meets the Principles of Effective Intervention, and the degree to which a program delivers interventions and services in a systematic and consistent manner. In July 2004, ICIS held a CPAI training that was conducted by Dr. Edward Latessa and Dr. Christopher Lowenkamp from the University of Cincinnati. Dr. Latessa is a consultant with the National Institute of Corrections and has provided assistance and workshops in over forty states. He and his staff have also assessed over 350 correctional programs throughout the United States.

This initial training effort was successful, resulting in sixteen trained evaluators from the Department of the Attorney General, Judiciary, Department of Public Safety, Hawaii Paroling Authority, Department of Health and the Office of Youth Services. Eight CPAI evaluations were conducted in a year to provide evaluators with sufficient experience and some mastery in applying the CPAI. For each CPAI evaluation, a team of evaluator's works together to review the program and complete the evaluation report. The evaluation report identifies the program's

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<sup>&</sup>lt;sup>2</sup> Award No. 2006-WP-BX-0019

strengths, areas of improvement, and evaluator's recommendations. Of the eight CPAI evaluations completed, five were substance abuse treatment programs, one was a sex offender treatment program, and two were domestic violence intervention programs. The extensive evaluator training would not have been successful without the cooperation and assistance by local treatment programs that volunteered to be evaluated.

The evaluation process includes interviewing the program director, selected intake/assessment workers, counselors, and program participants. The group counseling sessions are observed, and client files and program records and documents are reviewed.



Hawaii's CPC Evaluators: Left Photo – Back row: Dixie Thompson, Alton Amimoto, Joan Sakaba, Warren Kitaoka, Larry Hales, Front row: Julie Okamoto, Gail Nakamae, Bruce Spencer. Right Photo –Back row: Barry Coyne, Milton Kotsubo, Timothy Wong, Front row: Maureen Kiehm, Gwen Tan, Joy Keamo, Liesje Cattaneo, Duane Ikeda, Dee Dee Letts, James Lutte. Missing: Kim Cuadro, Judy Kawano, Colin Fukunaga, Victor Yee.

Dr. Edward Latessa and his staff modified the CPAI instrument to create the CPS. The CPS includes only items found to be statistically related to reducing recidivism; hence some CPAI items were dropped. Another change included the scoring where items on the CPAI were scored with either a 0 or 1. The CPC weighted scores according to the strength of each item's relationship with outcomes. In February 2006, ICIS adopted the CPC.

CPC measures content and capacity. The content area focuses on the substantive domains of: Offender Assessment and Treatment Characteristics. The capacity area is designed to measure whether a correctional program has the capacity to deliver evidence-based interventions and services for offenders. There are three domains in the capacity area: Leadership and Development, Staff, and Quality Assurance.

The process applied for the CPAI was continued with the CPC. The evaluations are done as a team and the team completes a CPC report that is provided to the program. The CPC report identified whether a program is highly effective, effective, needs improvement, or is ineffective in reducing criminal recidivism. The CPC report provides a program with a baseline of how effective the program is in reducing criminal recidivism, and identifies areas for improvement. After the initial program evaluation, the CPC can be used to re-evaluate programs to measure changes and improvements.



Edward J. Latessa Professor and Criminal Justice Division Head University of Cincinnati.

Dr. Edward Latessa continues to provide technical assistance on applying CPC as it was designed, to Hawaii's CPC Coordinating Committee and its twenty-two evaluators (an increase from the original sixteen). The Department of the Attorney General is the lead agency working in collaboration with the Judiciary, Department of Public Safety, Hawaii Paroling Authority, Department of Health, and the Office of Youth Services to coordinate the program evaluations, and to develop policies and procedures to sustain the integrity of the CPC. Hawaii's CPC evaluators have completed two (substance abuse program) CPC evaluations in the Spring of 2006 and have four program evaluations scheduled for Fall of 2006. In 2007, the evaluator training phase will end and the CPC will become operational as an ICIS initiative.

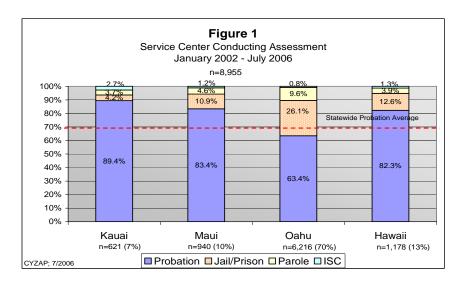
For additional information on the CPC initiative, contact:

- Julie Okamoto, Department of the Attorney General Criminal Justice Planning Specialist at (808) 587-7442; email: julie.y.okamoto@hawaii.gov, or
- Joan Sakaba, Judiciary Program Specialist at (808) 539-4510; email: joan.l.sakaba@courts.state.hi.us.

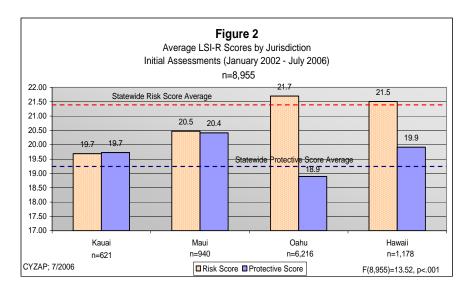
ICIS Research Update, by Timothy Wong, ICIS Researcher.

## LSI-R and ASUS Updates as of July 2006

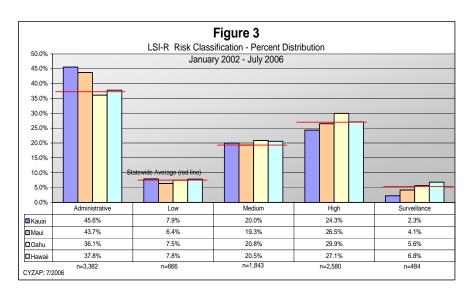
This excerpt is from a September 2006 LSI-R and ASUS Baseline Report compiled by the Department of the Attorney General (see the ICIS web site at hawaii.gov/icis). The figures depicted below represent a compilation of 8,955 LSI-R initial assessments summarized by Judicial Circuits and aggregated by LSI-R risk scores and risk classification levels for the January 2002 - July 2006 period. The complete report also includes statistical summaries of service centers, demographics, LSI-R scores, ASUS scores, treatment levels, and problem areas.



**Figure 1:** From January 2002 - July 2006, field officers completed 8,955 LSI-R initial assessments, 70% of which are from Oahu offenders. *Probation* conducted 6,251 (70%) and *Jail/Prison* conducted 1,901 (21%) of LSI-R initial assessments. Oahu Probation had the lowest percentage (63.4%) of LSI-R assessments, compared to Kauai, which completed the highest percentage (89.4%) of LSI-R assessments. Jail/Prison (26.1%) and Parole (9.6%) service centers on Oahu had the highest percentage of LSI-R assessments by county.



**Figure 2:** The Statewide average Risk Scores from the LSI-R fall within the low-moderate level (21.4), while the statewide Protective Scores average (19.25). With respect to Risk Scores by Counties, Oahu (21.7) an Hawaii County (21.5) offenders have significantly higher Risk Scores than Kauai and Maui offenders (p<.001). While Protective Scores by counties reveals the highest average Protective Scores on Maui (20.4).



**Figure 3:** Statewide, 38% of the offenders are at the *Administrative* level of LSI-R Risk Classification, compared to 5% of the offenders at the *Surveillance* level. With respect to LSI-R Risk Classification by Counties, Kauai (45.6%) and Maui (43.7%) County offenders have the highest rate of Administrative level offenders.

On the other hand, Hawaii County offenders (6.8%) have the highest rate of Surveillance level offenders, while Oahu offenders (29.9%) have the highest rate of *High* risk offenders.

Source: LSI-R & ASUS Baseline, January 2002 – July 2006 Report Research and Statistics Branch, Crime Prevention and Justice Assistance Division Department of the Attorney General

**COMBINES Training, October 30 – November 2, 2006.** by Ernest Delima.

Scheduled to run from October 30 – November 2, 2006, the COMBINES training will be held for up to seventy-five (75) criminal justice professionals from across the state. Participants will be divided up into three (3) groups who will be trained at various locations on Oahu. Leading the training will be Mr. Brad Bogue of Justice System Assessment and Training (JSAT), Mr. Bill Woodward of Woodward and Associates, and another professional in the field of criminal justice. Mr. Bogue and Mr. Woodward have had an intimate relationship with Hawaii's efforts to develop and implement Evidence Based Practices, and their continued support in this area will assist the Interagency Council on Intermediate Sanctions in its goal of reducing recidivism.

The COMBINES training program will provide probation, parole and correctional staff with the skills they need to combine various Evidence-Based Practices (EBP) into a cohesive supervision strategy. The training will combine these proven practices and the "stages of change" over the four (4) day period. It is hoped that the training will demonstrate how to improve staff interaction with the offender, no matter what stage of change (Pre-Contemplation, Contemplation etc.) the offender may be in, which can then increase the probability of success while on supervision.

**Update on New Policy Group members**, by Cheryl Marlow, ICIS Coordinator.

Meet Our New ICIS Policy Committee Members

The Council is pleased to announce the addition of three new members to our ICIS Policy Committee. Short biographies of the new members can be found below.

### **Assistant Chief Karl Godsey**

Assistant Chief Karl Godsey joined the Honolulu Police Department on September 7, 1979. Upon graduating from the Police Recruit Class in March 1980 and ranking first academically in his class, he was assigned to the Narcotics/Vice Division as a foot officer. In that assignment, he also taught narcotics investigation to the police recruit classes from 1981 to 1983.

His subsequent promotions were: January 1985, Sergeant, Main Station Receiving Desk, January 1994, Lieutenant, District 6, August 1997, Captain, District 6, February 2000, Major, Records and Identification Division, and April 2002, Assistant Chief, Support Services Bureau.

On July 1, 2006, Assistant Chief Godsey was transferred from the Support Services Bureau to the Investigative Bureau.

In 1976, Assistant Chief Godsey graduated from the University of Hawaii with a Bachelor of Arts in History. He has been a guest lecturer in the field of Narcotics and Substance Abuse in classes taught at the following: Honolulu Community College, Wayland Baptist University, Mid Pacific Institute, Iolani School, Kalaheo High School, Kailua High School, and various elementary schools.

Assistant Chief Godsey also served as a lecturer at Honolulu Community College in the Administration of Justice Department.

#### Maile Kanemaru

Maile Kanemaru is the Executive Director of the Central Branch YMCA located on Atkinson Drive. Ms. Kanemaru, who is a graduate from the University of Hawaii, has been employed by the YMCA of Honolulu for 30 years. She has held positions at the Kalihi, Nuuanu, Mililani and Windward Branch YMCAs.

Ms. Kanemaru was also hired as the Weed and Seed Coordinator for the first Honolulu Weed and Seed site in August of 1998. She currently oversees three sites: Kalihi/Palama/Chinatown, Waipahu and Ewa/Ewa Beach. She works with residents and service providers in the designated communities, developing strategies in restoring their neighborhoods. Ms. Kanemaru maximizes coordination of existing resources and initiatives and works with community members in supporting their efforts to keep their neighborhoods crime free. She also works very closely with law enforcement in developing relationships with residents and through a collaborative effort with police, DEA, and City Prosecutors, implementing strategies to decrease crime.

#### Iwalani White

Iwalani White was appointed by Governor Linda Lingle to serve as director of the Department of Public Safety. She began her new position as director on August 1, 2006. She has also assumed that position of co-chair for the ICIS policy group.

Ms. White served in her prior position as First Deputy Prosecuting Attorney since 1997. She first worked for the city's Department of the Prosecuting Attorney in 1982, where she was assigned to various divisions including the Traffic and Criminal Misdemeanor Division, the Felony Trials Division and the Career Criminal Unit. Over the course of 10 years, Ms. White specialized in Family Court issues, particularly juvenile justice and domestic violence. As the supervising prosecutor in the Family Court Division, she established procedures and practices for the Prosecutor's Office.

From 1992 to 1997, Ms. White was a District Family Court Judge, where she handled domestic violence trials, child abuse and neglect proceedings, temporary restraining order hearings, juvenile trials, adoptions, paternity actions, guardianship and Circuit Court civil and criminal proceedings.

Ms. White has served on the Board of Bar Examiners for 19 years, and previously was on the board of the Hawaii State Bar Association. She has also been active in the Domestic Violence Working Group, Friends of the Judiciary History Center, Juvenile Justice Information Committee, and the Hawaii Literacy Executive Committee.

Ms. White received a juris doctorate from the William S. Richardson School of Law and a bachelor's degree in sociology from the University of Hawaii at Manoa.

**Congratulations**, Paul Perrone, Chief of Research and Statistics, Criminal Prevention and Justice Assistance Division, Department of the Attorney General, by the Honorable Steven Alm, ICIS Chair.

At a recent meeting of the Bureau of Justice Statistics (BJS) in Denver, Paul was the recipient of the G. Paul Sylvestre Award for Outstanding Achievement in Advancing Criminal Justice Statistics. It's for sustained excellence in service and is BJS's hightest and only award in this area. Way to go, Paul!!!!!

## Upcoming ICIS related events

- COMBINES training will be held on October 30 Nov. 2.
- Various ICIS Subcommittee meetings:
   CPC November 16, 2006
   Research November 17, 2006
   Policy Subcommittee November 3, 21 and December 12, 2006

Domestic Violence Subcommittee – November 3, 21 and December 12, 2006 CARE Provider meeting on Maui – November 30, 2006 CARE Policy meeting on Maui – December 8, 2006.

- Workload Analysis presentation report to Policy Group November 3, 2006
- Annette Crisanti on Jail Diversion November 6, 2006, at the Attorney General's office
- Unlocking the Door The Key to Ending Homelessness November 15, 2006, at the Waikiki Beach Marriott
- ICIS Working Group November 30 and December 14, 2006